MEETING OF THE SCHOOLS FORUM

Tuesday 10 March 2020, 1pm to 3pm at Whitmore High School

AGENDA

ltem	Title	Attachments
1	Apologies & Order of Agenda	
2	Minutes of the Last Meeting – 14 January 2020	
3	Matters Arising	
4	DSG Budget Setting 2020-21	Report by Jo Frost attached
5	DSG Budget Monitoring 2019-20	Report by Jo Frost attached
6	AOB	

Date of Next Meeting: 5 May 2020

Voting Members Circulation:

Mike Baumring (Headteacher-Kenmore Park Junior School)	Patrick O'Dwyer (Special Needs Service)
Jo Daswani (Headteacher-Whitchurch Primary School)	Anna Smakowska (Headteacher-Woodlands School)
David O'Farrell (Headteacher-St Bernadette's Primary School)	Anne Monahan (Headteacher-St Anselm's Primary School)
Sue Hammond (Chair) (Headteacher-Whitmore High School)	Vacant (Governor)
Nigel Hewett (AHGB Representative)	Jonathan Watson (Associate Headteacher – Whitefriars)
Rebecca Hastings (Headteacher-Cedars Manor School)	Pam Virdee (Headteacher-Longfield Primary School)
Sue Maguire (Headteacher-Hatch End High School)	16-19 Representative (Principals Harrow/Stanmore/St Dominic's)
Rutinder Mahil-Pooni (Headteacher-Kenmore Park Inf Sch)	Jackie Halpin (Headteacher-Hillview Nursery School)
Paa-King Maselino (Headteacher-The Helix Education Centre)	Simon Arnell (Principal – Avanti House Secondary School)
Paul Gamble (Headteacher-Harrow High School)	Louise Browning (Headteacher – Norbury School)
Vacant (PVI representative)	Geraldine Higgins (Headteacher-Sacred Heart Lang College)
Clare Tarling (Finance Director, Pinner High School)	Vacant (Governor)

Non-Voting Members Circulation:

Cllr Christine Robson (Portfolio Holder)	Paul Hewitt (Director of Children's Services)

Copies to:

Johanna Morgan (Divisional Director, People Services)

Barbara Worrall (Schools Finance Manager)

Future Meeting Dates 5 May 2020 7 July 2020

SCHOOLS FORUM

Minutes of the Meeting held on Tuesday 14 January 2020 at 1.00 pm at Whitmore High School

 Members Present:
 Sue Hammond – Headteacher, Whitmore High School (CHAIR)

 Pam Virdee – Headteacher, Longfield School (VICE CHAIR)

 Rebecca Hastings – Headteacher, Cedars Manor School

 Sue Maguire – Headteacher, Hatch End High School

 Anne Monahan – Headteacher, St Anselm's Primary School

 Paul Gamble – Headteacher, Harrow High School

 Louise Browning – Headteacher, Norbury Primary School

 Patrick O'Dwyer – Div. Director Education Services (Special Needs Services)

 Clare Tarling – Finance Director, Pinner High School

 Mike Baumring - Headteacher, Kenmore Park Junior School

 Simon Arnell – Principal, Avanti House Secondary School

 Anna Smakowska – Headteacher, Woodlands School

Officers in Attendance: Jo Frost - Finance Business Partner

SH opened the meeting.

1. Apologies and Order of the Agenda

Apologies were received and accepted from:

Geraldine Higgins – Headteacher, Sacred Heart Language College PK Maselino – Headteacher, The Helix David O'Farrell – Headteacher, St Bernadette's Primary School Christine Robson – Portfolio Holder, Young People & Schools Rutinder Mahil-Pooni – Headteacher, Kenmore Park Infant School Nigel Hewett – AHGB

2. The order of the agenda was agreed. The minutes of the meeting held on 19 November 2019 were agreed.

3. Matters Arising

School Place Planning & Admissions Ensure that the school census numbers are available to the School Place Planning group ACTION POD

Secondary Growth

A discussion was had about secondary school places for September 2021. Secondary Heads are working with Admissions to look at options for placing additional children. It was noted that there is currently no provision in the growth fund or agreed mechanism for allocating funding but this could be revisited if required.

4. DSG Budget Setting 2020-21

JF introduced the report which set out the latest 2020-21 DSG settlement and proposed school budgets for 2020-21.

Schools Forum noted the DSG allocation.

Growth Fund

Schools Forum agreed the growth fund methodology and commitments.

Schools Forum noted the additional one off funding of £131k due to historical errors in calculations of funding to the LA.

Schools Block

Schools Forum noted the proposed schools funding formula for 2020-21 and indicative school budgets.

Schools Forum discussed the implications of the implementation of the NFF in respect of Mobility and consequent changes to the mobility factor cohort and values and noted that the majority of schools affected by this were, in the main, compensated through protection in the MFG. This was the agreed approach voted for by schools and Schools Forum in the Autumn consultation.

Schools Forum discussed the implications of the October census 2019 dataset which identified fewer primary school children eligible for Low Prior Attainment funding. Such a reduction had not been anticipated and it has had an impact on overall funding to primary schools as the rate per pupil has not changed but the number eligible has.

Schools Forum noted the proposal to set a positive MFG at +1.84% which was the preferred approach voted for by schools and Schools Forum in the Autumn consultation (although it was subject to affordability of the overall formula).

Schools Forum discussed the schools block allocation and commitments. This includes £2.2m from within the 2020-21 Schools Block allocation and a further £1m from underspend currently held within the brought forward contingency to be committed to the 2020-21 schools funding formula.

JF explained that this had been included in the proposed budgets as a technical adjustment so that it did not impact on future MFG baselines. The rationale for this is that by increasing the AWPU all schools will see a share of additional funding proportionate to pupil numbers in 2020-21 regardless of their NFF or MFG position, notwithstanding any losses for reducing rolls. Schools Forum agreed this approach.

De-delegation for Trade Union Duties

Schools Forum discussed de-delegation for TU duties. At present maintained schools contribute to TU duties through de-delegation but academies do not contribute through any mechanism. The previous history and rationale for this decision was discussed and it was agreed that this needs to be revisited. It was agreed that the LA would consult with academies in respect of buy-back arrangements.

ACTION POD/JF

High Needs Block

Schools Forum noted the High Needs Block funding for 2020-21.

JF set out the previous decision made by Schools Forum in consultation with all schools in the Autumn Term to vote against a transfer from the Schools block to the High Needs Block for 2020-21.

However Schools Forum was asked to undertake another vote in light of the additional funding available within the Schools Block which was not known about in the Autumn Term. In addition the paper set out the practical steps the LA is taking to mitigate pressures on the HNB and create additional in-borough specialist provision.

There was a short discussion which raised the following points

- When the hard NFF is introduced this won't be possible so need to prevent a 'cliff edge'
- Acknowledgment that this is a morally difficult decision but would mask the extent of the HNB deficit
- Mainstream schools are dealing with more children with complex needs and topslicing puts more pressure on mainstream schools.

Schools Forum agreed to undertake another vote.

	0.5% transfer	Some transfer	No transfer
Members (11)	0	4	7

Outcome: there will not be a transfer of funds from the Schools Block to the HNB in 2020-21.

Early Years Block

Schools Forum noted the indicative position on Early Years funding for 2020-21.

Other School Budgets

Schools Forum noted the other sources of funding available for 2020-21.

Any Other Business

None.

Next Meeting

The meeting closed at 2.25pm

The next meeting will take place on 10 March 2020 at Whitmore High School

Future Dates

5 May 2020 7 July 2020

*arrow*council

Meeting:	Schools Forum
Date:	10 March 2020
Subject:	Item 4: DSG Budget Setting 2020-21
Responsible Officer:	Jo Frost, Finance Business Partner – Children's Services

Section 1 – summary

- Schools Forum at its meeting on 14 January 2020, considered a report outlining the latest 2020-21 DSG settlement and details of the proposed 2020-21 school budgets.
- 2. This report sets out the latest 2020-21 settlement and the 2020-21 final school budgets approved by the DfE on 2 March 2020.
- 3. Schools Forum is asked to:
 - Note the 2020-21 DSG allocation in Table 1
 - Note the 2020-21 DSG budget in Table 2
 - Note the final Schools Funding Formula at Appendix A
 - Note the treatment of additional capacity funding at paragraph 9
 - Note the projected HNB deficits in Table 4
 - Note the changes to funding for mainstream EHCPs at paragraph 30
 - Note the changes to Early Years 3&4 year old funding at paragraph 33
 - Note the changes to Early Years 2 year old funding at paragraph 44

Section 2 – report

Dedicated Schools Grant 2020-21

4. The 2020-21 DSG is based on the number of pupils on the October 2019 school census. The total DSG for 2020-21 is £224.250m. This is subject to amendments to the allocations for early years pupils which will be updated to reflect the January 2019 Early Years Census data later in the year.

5. Table 1 below shows the breakdown of the 2020-21 DSG across the four blocks. This has remained unchanged since the figures presented to Schools Forum in January.

Blocks	Unit of f	unding	Pupil r	Total		
	Primary	Secondary	Primary	Secondary		
Schools Block – per pupil	£4,274.73	£5,823.36	21,752.00	12,438.50	£165,417,790	
Schools Block – lump su	um premises				£2,773,763	
Schools Block – growth		£2,572,938				
Schools Block – growth fund ONE OFF						
Total Schools Block	£170,895,719					
Central Schools Block		£1,250,005				
High Needs Block	£33,636,854					
Early Years Block	£18,467,606					
Total Dedicated Sch	£224,250,184					

Table 1 – 2020-21 Dedicated Schools Grant allocation

6. Schools Forum agreed the allocation of the blocks as set out at Table 2

Table 2 – DSG Blocks and Allocations 2020-21

	DfE	2020-21 Budget	Change to
DSG Block	Allocation	Distribution	allocation
Schools ISB	£168,191,554	£170,068,838	£1,877,284
Schools Growth Fund	£2,704,165	£1,826,881	-£877,284
Central	£1,250,005	£1,250,005	£0
High Needs	£33,636,854	£33,636,854	£0
Early Years	£18,467,606	£18,467,606	£0
Total	£224,250,184	£225,250,184	£1,000,000
Use of contingency 2020-21 only	£0	£0	-£1,000,000
Total	£224,250,184	£225,250,184	£0

Schools Block

- 7. Schools budgets have been distributed using the National Funding Formula in 2020-21.
- 8. The final Schools Funding Formula is shown at Appendix A.

Additional Capacity/One-Off Funding

- 9. As reported to Schools Forum in January there is approximately £2.2m of capacity in the Schools Block in 2020-21 after fully implementing the National Funding Formula (including applying the maximum MFG of +1.84%).
- 10. The majority of this capacity has arisen because in the previous two years the aggregate of all the Schools Block funding received by the LA included an

uplift of +0.5%. However, in those years the MFG locally was set at -1.5% as up until that point the Government had only committed to a positive MFG for two years and there were no announcements beyond that date, including whether there would be any MFG at all.

- 11. In addition Schools Forum agreed that £1m of funding currently held within the brought forward contingency should be committed to the 2020-21 schools funding formula.
- 12. Therefore there is an additional £3.2m of funding to distribute through the schools funding formula for 2020-21 after applying the NFF.
- 13. The proposal in January had been to increase the basic entitlement rate (AWPU) and distribute this funding through the formula and do a technical adjustment so that it did not impact on MFG baselines for future years. At the time we indicated that this approach may not be supported by the ESFA and was therefore subject to approval.
- 14. The LA submitted a disapplication request to the ESFA to disapply the MFG to this element of funding in the formula. Throughout January and February through numerous conversations with the ESFA about this approach they strongly indicated that the Minister would more than likely reject the full request as £2.1m of funding is Schools Block budget within the 2020-21 Schools Block allocation. However the £1.1m would likely be supported as £1m is one off in the contingency and £0.1m is one-off within the Schools Block.
- 15. Despite this, the LA pursued the request but split it into two requests to deal with the £2.1m and £1.1m separately. In addition to this we were advised to request to increase the MFG above +1.84% as an alternative approach to distributing the £2.1m. This would mean that an MFG of +4.24% would have to be set.
- 16. Through these requests we strongly argued in favour of a technical adjustment and set out the concerns for a further increase in MFG and the impact on being able continue to implement the NFF in future years because schools baselines would be higher than the funding baseline receivable.
- 17. On 28 February the LA was advised that the request to make a technical adjustment for £1.1m was approved but the remaining £2.1m was rejected. The ESFA was also concerned about approving a request to set the MFG at such a high value of +4.24% but in the context that the original request was rejected there were no alternatives.
- 18. The 2020-21 budgets have therefore been set with an MFG of +4.24%. This means that all schools gain at least +4.24% per pupil compared with their previous year's per pupil budget.
- 19. The School Budget Pack was issued on 2 March 2020.

High Needs Block

- 20. High Needs funding is designed to support a continuum of provision for pupils and students with special educational needs (SEN), learning difficulties and disabilities, from their early years to age 25.
- 21. There is a duty to admit a child or young person if the institution is named in a statutory Education, Health and Care (EHC) plan. LAs use the high needs budget to provide the most appropriate support package for an individual with SEND in a range of settings, taking account of parental and student choice, whilst avoiding perverse incentives to over-identify high needs pupils and students.
- 22. The Government introduced a National Funding Formula for High Needs from 2018-19. High Needs funding has previously been based on historical allocations plus some annual amounts of growth. In order to manage increasing growth for demand and complexity of need, annual funding transfers from the Schools Block into the High Needs Block have been approved by Schools Forum. Previously there was no limit to the value of transfer permissible.
- 23. The introduction of the High Needs NFF has led to a shortfall in funding compared with the 2017-18 baseline, of approximately £2.9m. This is because there was an overall shortfall of DSG in 2017-18 which was funded by the use of a brought forward contingency managed by Schools Forum.
- 24. Key activity data which demonstrates growth in demand between 2013-20
 - increase in HNB funding of £6.9m (29%)
 - increase in HNB spend of £10.6m (43%)
 - increase in the number of EHCPs from 1,170 in January 2014 to nearly 1,800 by January 2020 (54%)
- 25. The SEND Reforms in 2014 require LAs to support young people with EHCPs aged 0-25 years compared with (broadly) 5-19 years previously.
- 26. From 2018-19 the Schools Block is ring-fenced and transfers to the HNB are limited to 0.5% of the Schools Block. Schools Forum must be consulted. Schools Forum did not agree to any transfer to the HNB for 2020-21.
- 27. The HNB budget allocation for 2020-21 is set out at Table 3

Table 3 – High Needs Block budget allocation 2020-21

Description	Basic entitlement rate	No. of pupils in special schools	Value	
High Needs Block Allocation (ex	£34,089,934			
Basic Entitlement Factor	Factor £4,451 548			
Import/Export Adjustments (201)	-£1,494,000			
Total HNB before academy reco	£35,034,854			
Academy recoupment for SEN u	-£1,398,000			
Net High Needs Block 2020-21	£33,636,854			

- 28. The net HNB budget in 2020-21 is approx £2.4m higher than the budget in 2019-20. Despite this there will still be a deficit budget set in 2020-21 of approx £2.4m.
- 29. The number of EHCPs in January 2020 has increased by 9% since January 2019 (153). As a result, expenditure on out of borough independent provision is anticipated to increase by 20% and the LA has invested additional funding in top up funding for EHCPs in mainstream schools and special schools of over £2m. Table 4 below shows the projected position on the HNB by March 2021.

Table 4 – Projected HNB Deficits

HNB Projection	Budget £'000	Forecast £'000	Deficit £'000				
2019-20	£30,949	£34,533	£3,584				
2020-21	£33,637	£36,007	£2,371				
Total projected deficit March 2021£5,955							

Funding for EHCPs in Mainstream Schools

- 30. In 2020-21 the following changes to funding for EHCPs in mainstream schools applies
 - Funding for the first £6,000 to be met from within school budgets
 - Funding for top-ups moves to a High Needs Banding Matrix
 - * Current EHCPs will be transferred to the Matrix through the Annual Review therefore it is anticipated that the conversion process will take up to one year.
 - In the meantime for those not yet transferred onto the Matrix, top up funding will be paid at an increased hourly rate of £12.36 over 52 weeks.

- SEND Support Fund has been introduced to provide £6,000 place element funding for schools which have a disproportion number of ECHPs
- In 2020-21 only, £700k has been made available from the schools brought forward contingency to support schools with the place element of meeting the first £6,000 of a child's EHCP
 - It is estimated that this will be paid at approx. £1,200 per mainstream EHCP on the October 2019 census (excluding pupils in ARMs provision)
 - * This sum has been excluded from the Schools Budget Pack and will be paid separately in April 2020 as a one-off

Early Years Block

31. Funding for Early Years relates to free 15 hour nursery entitlement for all 3 and 4 year olds in maintained nurseries and nursery classes as well as private, voluntary and independent (PVI). From September 2017 this was extended to 30 hour nursery entitlement for eligible 3 and 4 year olds. It also funds free 15 hour nursery entitlement for disadvantaged 2 year olds.

3 and 4 year olds

- 32. A national funding formula for 3 and 4 year old funding was introduced in 2017-18. Cabinet approved the structure of the Harrow formula for the distribution of funding to providers in January 2017.
- 33. In 2020-21 the hourly rate of funding available to providers will increase from £5.04 to £5.11.
- 34. There are no proposed changes to the structure of the Early Years Single Funding Formula (EYSFF) for 2020-21. However there are changes to the distribution of the Quality factor. This means that the LA was required to conduct a consultation on the proposed change to the EYSFF for 2020-21.
- 35. In 2019-20 the LA consulted on reducing the quality supplement (by £0.02 per hour across all providers) to support system leadership and workforce development. This initiative was to support staff retention and development, review best practice across settings with peer to peer and leadership program partnerships.
- 36. However in 2020-21 it is proposed to add this funding back into the formula.

- 37. There were 5 responses received in the consultation of which 3 supported the proposal and 2 responses did not answer this question. Therefore for 2020-21 the proposal will proceed.
- 38. The 2019-20 current EYSFF and the 2020-21 EYSFF set out in the consultation is shown at Table 5.

Description		2019-2	0	2020-21			
	Hourly	Pupils	Total	Hourly	Pupils	Total	
Total Early Years	£5.58	4,879.16	£15,518,656	£5.66	5,188.5	£16,739,403	
5% LA Service			£775,933			£836,970	
Funding available	£5.30		£14,742,724	£5.38		£15,902,433	
Top-slice SEN			£737,136			£795,122	
Funding available			£14,005,587			£15,107,311	
Base rate	£4.53		£12,605,029	£4.60		£13,596,580	
Supplements 10%	£0.51		£1,418,372	£0.51		£1,510,731	
Funding available	£5.04		£14,023,400	£5.11		£15,107,311	
Supplements							
- Deprivation	£0.05		£139,056	£0.05		£147,875	
- Flexibility 45%	£0.23		£639,658	£0.23		£680,223	
- Quality 41% (paid	£0.21		£584,035	£0.23	1	£680,223	
- Quality 4%	£0.02		£55,622	£0.00	1	£0	
Total	£0.51		£1,418,372	£0.51		£1,508,321	

Table 5 – current and proposed EYSFF

*hourly rates will not automatically calculate as figures have been adjusted for rounding

- 39. LAs are required to pass 95% of 3 and 4 year old funding to early years providers. This pass-through requirement ensures that the vast majority of Government funding reaches providers so that they can deliver the free entitlements.
- 40. The remaining 5% may be top-sliced by LAs to provide centrally retained Early Years services.

SEND Inclusion

- 41. LAs are required to have SEND Inclusion Funds for all three and four year olds with SEND who are taking up the free entitlements, regardless of the number of hours taken. These funds are intended to support LAs to work with providers to address the needs of individual children with SEND.
- 42. LAs should target SEND Inclusion Funds at children with lower level or emerging SEND. As with other elements of early years funding, SEND Inclusion funds should apply to children attending settings in the relevant local authority area, regardless of where they live.

43. This is top-sliced from the overall 3 and 4 year old funding allocation.

2 year olds

44. In respect of 2 year olds the funding has increased in 2020-21 from £5.92 to £6.00 per hour. This is paid to providers in full based on participation and eligibility.

Disability Access Fund

- 45. The Disability Access Fund (DAF) was introduced in April 2017 to support disabled children's access to the entitlements for three and four year olds. Providers receive £615 per eligible child per year. The funds could be used, for example, to support providers in making reasonable adjustments to their settings and/or helping with building capacity, be that for the child in question or for the benefit of children as a whole attending the setting.
- 46. Three and four year olds will be eligible for the DAF if the child is in receipt of Disability Living Allowance (DLA) and the child receives the universal 15 hours entitlement.

Early Years Pupil Premium

47. The Early Years Pupil Premium (EYPP) gives providers additional funding to support disadvantaged three and four year old pupils.

Section 3 - Contact Details

Contact: Jo Frost, Finance Business Partner – Children's Services Jo.Frost@Harrow.gov.uk

020 8424 1978

Background Papers

Schools Forum Report - 15 October 2019

• Item 4 – 2020-21 Budget Setting and Funding Formula Review

Schools Forum Report – 19 November 2019

• Item 4 – DSG Budget Setting 2020-21

Schools Forum Report – 14 January 2020

• Item 4 – 2020-21 Budget Setting

LA Name:	unding Reform Proforma Har	row		í						
A Number:	31									
								_		
	Primary minimum per pupil	Secondary			y (KS4 only)	Secondary mi	inimum per pupil		Disapplication	
	funding level	minimum per	pupil funding		er pupil funding evel		ing level		where altern values a	
) Basic	Reception uplift	No	Pupil	Units	l	0.00		Proportion of total	1	
ntitlement ge Weighted	Description	Amount	per pupil	Pupil Units		Sub Total	Total	pre MFG funding (%)	Notional SEN (%)	
upil Unit	Primary (Years R-6)	£3,1	54.29	21,8	322.00	£69,051,044		41.39%	1.00)%
AWPU)	Key Stage 3 (Years 7-9)		50.16		77.33	£34,165,326	£128,070,878	20.48%	2.00	
	Key Stage 4 (Years 10-11)	£5,05	51.56	4,9 Eligible	20.17 Eligible	£24,854,507		14.90%	2.00)%
	Description	Primary amount per pupil	Secondary amount per pupil	proportion of primary	proportion of secondary	Sub Total	Total	Proportion of total pre MFG funding (%)	Primary Notional SEN (%)	Secondar Notional SEN (%)
	FSM	£494.11	£494.11	NOR 2,064.49	NOR 1,663.45	£1,842,025			20.00%	4.00%
	FSM6	£614.90	£894.89	2,847.19	3,420.53	£4,811,739			20.00%	4.00%
	IDACI Band F	£230.59	£329.41	2,389.41	1,493.13	£1,042,816			20.00%	4.00%
Deprivation	IDACI Band E	£274.51	£444.70	2,826.88	1,837.27	£1,593,040	£10,878,903	6.52%	20.00%	4.00%
	IDACI Band D IDACI Band C	£411.76 £444.70	£587.45 £636.86	458.31 625.13	477.29 479.59	£469,096 £583,429			20.00%	4.00%
	IDACI Band B	£444.70 £477.64	£686.27	528.22	394.72	£583,429 £523,181			20.00%	4.00%
	IDACI Band A	£658.82	£922.35	1.00	14.00	£13,575			20.00%	4.00%
		Primary	Secondary	Eligible	Eligible			Proportion of total	Primary	Secondar
	Description	amount per pupil	amount per pupil	proportion of primary NOR	proportion of secondary NOR	Sub Total	Total	pre MFG funding (%)	Notional SEN (%)	Notional SEN (%)
) Looked After				NOR	Non					
nildren (LAC)	LAC X March 19									
) English as an										
								-		
		£960.78	£1,372.54	386.06	118.33	£533,336		0.32%	20.00%	4.00%
	Description	Weighting	Amount per pupil (pri/ sec	Percentage of eligible pupils	Eligible proportion of pri/sec NOR	Sub Total	Total	Proportion of total pre MFG funding (%)	Primary Notional SEN (%)	Secondar Notional SEN (%)
	Primary Low Attainment		respectively)		respectively					
	Secondary (year 7)									
6) Prior attainment	Secondary (year 8)									
	Secondary (year 9)									
	Secondary (year 10)			17.15%						
				17.15%						
ther Factors										
actor			Lump Sum per Primary School (£)	Lump Sum per Secondary School (£)	Lump Sum per Middle School (£)	Lump Sum per All-through School (£)	Total (£)	Proportion of total pre MFG funding (%)	Notional	SEN (%)
') Lump Sum										
ircumstance							Total (£)	Proportion of total pre MFG funding (%)	Notional	SEN (%)
otal Funding for	Schools Block Formula (exclud	ling minimum p	oer pupil fundi	ng level and N	1FG Funding Tot	al)	£166,800,310	99.99%		
					v • •			-		
A) Additional f	nding to meet minimum per pup	ail funding las	1				647 464	0.010/		
	Schools Block Formula (exclud						£17,464 £166,817,773	0.01% 100.00%		
			J,							
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	iding Guarantee is than 0.5% or greater than 1.8	4% has been a	tered please r	rovide the dic		24% ence number		51,065 waiting approval of		
	d scaling factors? (gains may be					chec number		waiting approval of		
			. op senie ceill	5	- 1			Proportion of Total	N - 4	CEN (0/)
							Total (£)	funding(%)	Notional	JEIN (%)
	unding (MFG + deduction from						£3,251,065	1.89%		
otal Funding for	Schools Block Formula						£170,0	068,838	£15,33	4,216
gh Needs thres	hold (only fill in if, exceptionally	, a high needs t	threshold diffe	rent from F6 0	00 has been ann	roved)	- FO	0.00		
	g from the high needs budget			,	,		0.00			
rowth fund (if a							6,862.00			
alling rolls fund (if applicable)						£0	0.00		
these A Providence	10 20 D. Hart Cl									
	t to 19-20 Budget Shares • Schools Block Formula (includ	ing growth and	falling rolle for	Inding)				EO 895,700		
	ough Basic Entitlement	_{5 5} , ow th and	uning rolls fu					.77%		
Pupil Led Fund	-							24%		
rimary: Seconda							1:	1.37		

Marroucouncil ONDON

Meeting:	Schools Forum
Date:	14 March 2020
Subject:	Item 5: 2019-20 DSG Budget Monitoring
Responsible Officer:	Jo Frost, Finance Business Partner – Children's Services

Section 1 – summary

- 1. This report is the 2019-20 budget monitoring report for the Dedicated Schools Grant (DSG)
 - Schools Block
 - Early Years Block
 - High Needs Block
 - Centrally retained and de-delegated budgets

Section 2 – report

- 2. The total notified DSG budget after recoupment for academies and high needs places as at Q3 is £128.924.
- 3. There is a projected overspend on the High Needs Block of £3.584m and a projected underspend on the Schools Block (growth fund) of £404k.

Block	2019-20	2019-20 Forecast	Variance £'000	
	Budget £'000	£'000		
Central	£1,225	£1,225	£0	
Early Years	£18,211	£18,211	£0	
High Needs	£30,949	£34,533	£3,584	
Schools	£78,539	£78,136	-£404	
Total	£128,924	£132,105	£3,180	

Table 1 – DSG budget and forecast 2019-20

Early Years Block

 In 2019-20 the current Early Years Block is £18.211m. This has been updated for the adjustment for pupils recorded on the January 2019 Early Years Census.

3&4 year old provision

- 5. A new local funding formula was introduced in 2017-18. At quarter 3 the projection indicates that there could be an underspend on this budget however it is included in the forecast as a balanced budget as the final outturn will depend on claims from providers.
- 6. The current budget for 2019-20 is based on the January 2018 and 2019 Early Years Censuses. It was updated in July to reflect the January 2019 Early Years Census. As reported to Schools Forum in May 2019, as part of the 2018-19 outturn report, it was anticipated that there would be a reduction in participation between January 2018 and 2019. This would mean that there would be a retrospective clawback of funding for 2018-19, in 2019-20, which was earmarked to be funded from last year's underspend held in the contingency.
- 7. However there was an overall net increase in the take up of the number of hours and there has actually been an additional one off sum allocated to the DSG in 2019-20 of £289k in respect of 2018-19. This will be added to the contingency as shown in Table 4 below.

2 year old provision

- 8. In 2019-20 the hourly rate paid to providers remains at £5.92. Participation in 2018-19 was lower than the number of children which the budget was based on. This means that there has been a reduction in budget for 2019-20 to reflect this. In addition there has been a clawback of funding for 2018-19, in 2019-20, which was earmarked to be funded from last year's underspend held in the contingency.
- 9. The clawback figure in respect of 2018-19 is £159k and will be funded from the contingency as shown in Table 4 below.

High Needs Block

- 10. The High Needs Block budget is £30.949m after recoupment of place funding for academies/free schools and post 16 institutions and including the 0.25% transfer from the Schools Block (£414k) agreed for 2019-20 and the additional High Needs funding announced by the Government in December 2018 (£606k in 2018-19 and 2019-20). It is currently forecasting to overspend by £3.584m.
- 11. In 2018-19 the Government introduced a High Needs National Funding Formula which has generated funding which is £2.9m lower than the actual budget allocated to High Needs in 2017-18. This is partially due to the fact that the 50% of the overall allocation is based on previous years' HNB allocations, rather than the actual spending on HNB.
- 12. The LA has set a deficit budget based on projected spend and numbers of children and will need to fund this from future years' DSG allocations or a transfer from the General Fund. Any changes to SEND funding or provision for young people would be subject to consultation with relevant stakeholders.
- 13. There is a significant and growing shortfall within the HNB across London. A recent survey showed that London boroughs had a total shortfall of £78m in 2017-18 compared with HNB allocations, with 32 out of 33 boroughs reporting a shortfall. Up until now, some boroughs, like Harrow, have been able to contain this within the overall DSG by transferring funding between blocks and/or using brought forward contingencies whilst other boroughs are already reporting DSG deficits. However the introduction of the HNB NFF and restrictions on block movements has highlighted more clearly the significant level of underfunding in respect of High Needs.
- 14. For Harrow between 2013-20 there has been an increase in HNB funding of £6.9m (29%) compared with an increase in HNB spend of £10.6m (43%) and an increase in the number of EHCPs from 1,170 in January 2014 to nearly 1,800 by January 2020 (54%).
- 15. While the DSG formula does include proxies for high need through deprivation and other measures, and does reflect changes in pupil numbers and general 2-18 population, it does not recognise increasing incidence of SEND.
- 16. The 2019-20 High Needs Block is set out at Table 2 below which includes the budget, forecast spend, variance and the number of pupils in 2019-20.

Treatment of DSG Deficits

- 17. In January 2020 the government announced new arrangements for handling overspends from the end of the 2019-20 financial year. New provisions have been added to the School and Early Years Finance (England) Regulations 2020 so that local authorities are required to carry forward overspends to their schools budget either in the immediately following year or the year after.
- 18. This will make it entirely clear on a statutory basis that a deficit must be carried forward to be dealt with from future DSG income, unless the Secretary of State authorises the LA not to do this.
- 19. The LA has a SEND Strategy which aims to address these pressures but as identified by an external review there are no short term savings and mitigations will be over a medium/long term.
- 20. The DfE will require a report from any LA that has a cumulative DSG deficit of more than 1% at the end of the financial year. The 1% calculation will be based on the latest published DSG allocations for 2019-20 compared with the deficit shown it he authority's published draft accounts.
- 21. Harrow's projected deficit of £3.6m as a proportion of gross budget of £217m would equate to approx. 1.7% and will therefore require a deficit recovery plan. Recovery plans will need to be discussed with Schools Forum and should set out the authority's plans for bringing the DSG account back into balance. The Chief Finance Officer (CFO) must also review and sign off the report before submitting to the DfE. If the LA judges that it cannot recover the whole of its cumulative DSG deficit within a timely period it must explain the reasons for this.
- 22. This means that the LA will start 2020-21 with a brought forward deficit of approx. £3.6m. The additional investment in the HNB from 2020-21 will therefore only contribute to offsetting existing deficits.

Table 2 – High Needs Block 2019-20 Quarter 3

	2019-20	Q3			Q2	
Provision Type	Budget	Forecast	Variance	Count	Forecast	Count
Independent & NMSS Day & Residential Provision	£6,574	£6,164	-£410	140.83	£6,741	158.40
Independent Specialist Provision	£1,299	£1,389	£90	34.04	£1,384	32.67
EHCPs in Out Borough Mainstream Schools	£614	£684	£71	100.46	£628	97.76
FE Colleges	£1,740	£2,183	£442	234.75	£2,188	234.45
Other LA Special Schools	£2,359	£2,413	£53	131.42	£2,418	132.00
Early Years SEN Provision	£356	£356	£0	60.19	£356	63.42
EOTAS & Alternative Provision	£265	£300	£35		£265	
Harrow Maintained Special Schools	£8,860	£8,745	-£115	400.00	£8,763	400.00
Pupil Referral Unit	£1,437	£1,437	£0	74.00	£1,437	74.00
PFI Special Schools	£449	£449	£0		£449	
Sensory Teams	£1,151	£1,151	£0		£1,151	
SEN Transport	£187	£187	£0		£187	
Therapy	£773	£773	£0		£773	
EHCPs in Harrow Academies	£2,838	£2,856	£17	258.00	£2,838	258.00
Harrow Academies ARMs Units	£683	£541	-£143	73.58	£615	73.58
Harrow Academies Special Schools	£1,003	£915	-£88	80.00	£933	80.00
EHCPs in Harrow Maintained Schools	£2,678	£3,058	£381	232.00	£2,990	232.00
Harrow Schools ARMs Units	£988	£933	-£55	55.42	£928	55.42
BUDGETED DEFICIT	-£3,306	£0	£3,306		£0	
Total	£30,949	£34,533	£3,584	1,874.69	£35,046	1,891.69

23. The forecast as at quarter 3 is a predicted overspend of £3.584m.

Independent & Non Maintained Special Schools (INMSS)

Day Provision

- 24. The forecast as at quarter 3 is an underspend of £223k. The majority of inborough provision is full and therefore any growth in pupil numbers is increasingly placed out of borough. The forecast also includes the full year effect of last year's growth which started in September 2018 and projections of growth for September 2019.
- 25. There has been a reduction of £405k since Q2. This is as a result of a number of possible placements that did not happen or were commissioned at a lower cost as well as a reduction in capacity for growth built into the forecast which did not fully come to fruition.
- 26. The forecast includes further possible placements this academic year totalling £63k.

Residential Provision

- 27. The forecast as at quarter 3 is an underspend of £187k. There has been an overall reduction in the number of children placed in residential school provision over the past few years. It is anticipated that the numbers in 2019-20 will remain similar to 2018-19 at around 13/14.
- 28. There has been a reduction of £172k since Q2. This is as a result of a number of possible placements that did not happen and reduction in capacity for growth built into the forecast which did not come to fruition.

Independent Specialist Provision

- 29. The forecast as at quarter 3 is an overspend of £90k. There is expected to be fewer young people placed in ISPs this financial year however the expenditure is higher than last year as the average cost per place has increased by about £13k. This is because the increasing complexity of young people's needs means they are being placed in increasingly more expensive provision.
- 30. This has remained largely unchanged from Q2 and no further capacity is built in for growth this financial year.

Out of Borough Education Health Care Plans

31. This budget funds top up funding for EHCPs for Harrow pupils in other local authority mainstream schools and academies. The forecast as at quarter 3 is an overspend of £71k. This is an increase of £56k since Q2 due to additional pupils starting mainstream provision in September.

Further Education Colleges

32. The forecast as at quarter 3 is an overspend of £442k. Contracts with the two main colleges have still not been agreed due to contractual changes which have not yet been resolved. At this point the forecast for the full financial year is still estimated until the contractual changes are resolved.

Other local authority special schools

- 33. This budget funds top up funding for Harrow pupils in other local authority special schools. The forecast as at quarter 3 is an overspend of £53k. This has remained largely unchanged from the position at quarter 2.
- 34. In previous years the LA has benefited by placing pupils in other LA special schools since the place funding (£10k) has to be paid by the host LA and only the top up is paid by the child's resident LA. However, in 2017-18 the ESFA has begun to calculate import/export adjustments on an annual basis. Therefore place funding for any Harrow pupils placed in other LA special schools will be recouped and paid to the host LA.

Early Years SEN Provision

35. The forecast at quarter 3 is a balanced budget. This budget commissions places at Herga nursery schools and Chatter Tots Pre School Language Unit and provides an ARMs type unit at Hillview nursery school. In addition this budget provides funding for EHCPs for 3 and 4 year old nursery age children accessing PVI provision.

Education Other Than At School (EOTAS) & Alternative Provision

36. The forecast at quarter 3 is an overspend of £35k. The budget funds young people with high needs who are educated outside of a school setting including young people who are receiving medical treatment in a medical facility for example for mental health issues and accessing education at the provision. The responsibility for the education funding lies with the local authority through the high needs block regardless of whether the young person has a statement or EHCP. The budget is also required to fund education placements for Looked After Children who are educated in alternative or other non-mainstream provision.

37. At quarter 2 this budget was projecting a balanced position and the increase is due to additional LAC required high needs provision.

Harrow Maintained Special School Budgets & The Helix

- 38. The forecast as at quarter 3 is an underspend of £115k. This budget funds the place funding and element 3 top up funding for the three maintained special schools and The Helix.
- 39. The underspend relates to clawback of funding for vacant places and funding from other LAs for out of borough pupils in Harrow special schools.

Harrow Academies Special Schools

40. The forecast as at quarter 3 is an underspend of £88k due to clawback of top ups for out of borough pupils. This budget funds top up funding for places in Harrow special academies. Place funding has been recouped by the ESFA from the Council and is paid to the academy directly.

PFI Schools

41. PFI affordability gap funding for the three maintained PFI schools

Sensory Teams

42. The forecast as at quarter 1 is that the service will spend within budget.

SEN Transport

43. This is an agreed and fixed amount of funding from the DSG to contribute to SEN home to school transport.

Therapy

44. The forecast as at quarter 2 is that the service will spend within budget. The budget funds the Speech and Language Therapy contract with London North West Healthcare NHS Trust. In addition there is funding for adhoc therapy packages to individual children. The forecast is based on the agreed contractual values as well as an allowance for adhoc therapy packages.

Harrow Schools & Academies Costed Statements/EHCPs

45. The forecast as at quarter 3 is an overspend of £397k due to a significant increase in EHCP funding required compared to the estimate when the budget was set in February.

Harrow Schools & Academies ARMs Units

46. The forecast as at quarter 3 is an underspend of £198k. The underspend relates to clawback of funding for vacant places and funding from other LAs for out of borough pupils in Harrow special schools.

Growth Fund

47. The growth fund has been primarily established for Additional Class Funding for planned increases in PAN for the Primary Expansion Programme. Schools taking a bulge class or expanding permanently will receive £63k per class to cover the period September to March until the additional pupils are funded in the following year's budget through the census. In addition, funds have been added for expansion funding for schools extending the age range, in year bulge classes in the second year and funding for schools with varying rolls.

Table 3 – Growth Fund

Category	Budget £'000	Forecast £'000	Variance £'000
Primary Expansion Funding	£1,312	£1,060	-£252
Licences	£165	£165	£0
Varying Rolls Fund	£121	£123	£2
Extension of Age Range	£102	£75	-£27
Sub Total	£1,700	£1,423	-£277
Recoupment from ESFA for academies growth	£127	£0	-£127
Budget 2019-20	£1,827	£1,423	-£404

Primary School Expansion Funding

- 48.£1.312m is earmarked for schools taking expansion classes from September 2019. Included in this budget is also a contingency for additional bulge classes in other year groups that may be required in 2019-20. The underspend relates to clawback of bulge class funding where the bulge has moved out of the top of the school and the assumption that the additional in year bulge classes will not be required this financial year totalling £252k.
- 49. As part of the budget setting process the LA is required to allocate primary expansion funding for academies for a full academic year. The element that relates to April 2020 to August 2020 is then reallocated back into the DSG via recoupment. This is therefore additional to the anticipated schools budget available and will be an underspend in the growth fund of £127k.

Contingency

50. The anticipated impact on the contingency in 2019-20 is shown in Table 4 below.

Table 4 – contingency

Description	Non Earmarked £'000	Earmarked £'000	Total £'000
Contingency opening balance 2019-20	£1,270	£1,344	£2,614
Allocated to Schools Funding Formula 2019-20		-£900	-£900
Proposed Earmark for Clawback EY	£444	-£444	£0
Actual 2018-19 EY 2 year old clawback	-£159		-£159
Actual 2018-19 EY 3&4 year additional funding	£289		£289
2019-20 Schools Block Underspend	£404		£404
2019-20 High Needs Block Overspend			
Allocated to Schools Funding Formula 2020-21		-£1,000	-£1,000
Earmarked for EHCP Element 2 Funding		-£700	-£700
Proposed carry forward to 2020-21	£2,248	-£1,700	£548

- 51. The balance brought forward for 2019-20 is £2.614m. Of this, £900k has already been allocated in the Schools Funding Formula for 2019-20 and is included in school budgets this year. A further £444k was earmarked for retrospective claw back for Early Years for 2018-19. However there is an overall net increase of £130k rather than a reduction, as set out in paragraphs 5-9 above, which has increased the contingency as well as released the £444k back into the contingency.
- 52. The expected underspend in the growth fund of £404k can also be added back into the contingency which has increased since the projection at quarter
 2. This takes the total anticipated balance at 31st March 2020 to £2.248m.
- 53. At quarter 2 the balance on the contingency was expected to be approx. £1.7m. At its meeting in October 2019 Schools Forum agreed to earmark £1m to the 2020-21 School Funding Formula and the remaining £700k to provide transitional funding to schools to mitigate the realignment of the £6ks for mainstream EHCPs from the HNB to the Schools Block
- 54. At quarter 3 there is a further balance of £548k not earmarked. Schools Forum will need to make a decision about the use of the remaining funding.

55. As explained at the July meeting any uncommitted or un-earmarked funding in the contingency at the end of March 2020 will automatically default to offset any overspends in the High Needs Block which would be the LA's preferred treatment to at least partially mitigate the HNB deficit carried forward to 2020-21.

Section 3 – contact details

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